



Union Public Service Commission

General Studies

Paper 3 – Volume - 4

DISASTER MANAGEMENT AND INTERNAL SECURITY



IAS

G.S. PAPER – 3 VOLUME – 4

DISASTER MANAGEMENT

S.No.	Chapter Name	Page No.
1.	Introduction	1
	Crisis	
	Hazard	
	Disaster	
	Vulnerability	
	• Risk	
2.	Disaster Management	7
	 Need for Disaster Management 	
	Disaster management life-cycle	
	 Role of different actors in Disaster Management 	
	o Community	
	o Media	
	• Private Sector	
	Role of Technology in Disaster Management	
	 Important Technologies in the field of Disaster Management and their 	
	Usage	
	 Aerial Robotics - Modern Cameras 	
	 Modern Cameras Modern Communication 	
	 Big Data and Disaster Management 	
3.	International Cooperation	18
э.	World Conference on Disaster Risk Reduction	10
	 First World Conference on Natural Disasters in Yokohama, Japan, 1994 	
	 Second World Conference on Disaster Reduction in Kobe, 2005 	
	2015 Third UN World Conference on Disaster Risk Reduction (WCDRR) in Sendai	
	 Sendai Framework for Disaster Risk Reduction 2015-2030 	
	United Nations Office for Disaster Risk Reduction (UNDRR / UNISDR)	
	Global Assessment Report on Disaster Risk Reduction (GAR)	
	Global Facility for Disaster Reduction and Recovery (GFDRR)	
	Asian Disaster Reduction Centre (ADRC)	
	Asian Disaster Preparedness Center (ADPC)	
	Regional integrated multihazard early warning system (RIMES)	
	 International Training Centre for Operational Oceanography (ITCOocean) 	
	Activities under INCOIS	
	SAARC Disaster Management Centre	
	• Sustainable Development Goals (SDGs) with target related to Disaster Risk	
	Paris Agreement at CoP 21	
	Asian Ministerial Conference on Disaster Risk Reduction	
	Global Platform for Disaster Risk Reduction	
	• United Nations Office for the Coordination of Humanitarian Affairs (UNOCHA)	

4. Disaster Management in India

- Need for Disaster Management in India
- History of Disaster Management in India
- Institutional framework at National Level
 - Disaster Management Division, Ministry of Home Affairs:
 - National Executive Committee (NEC)
 - o National Disaster Management Authority
 - National Institute of Disaster Management (NIDM)
 - National Disaster Response Force (NDRF)
 - Cabinet Committee on Security (CCS)
 - o National Crisis Management Committee (NCMC)
 - National Platform for Disaster Risk Reduction (NPDRR)
 - National Centre for Medium Range Weather Forecasting (NCMRWF)
- Institutional framework at State Level
 - o State Disaster Management Authority
 - o State Executive Committee
 - State Disaster Response Force (SDRF)
- District and Local Level Authorities
 - o District Disaster Management Authority (DDMA)
 - Local Authorities
- Financial Institutions for Disaster Management
 - National Disaster Response Fund (NDRF)
 - State Disaster Response Fund (SDRF)
 - Prime Minister's National Relief Fund (PMNRF)
 - National Disaster Response Reserve
 - o PM CARES Fund
- National Policies & Initiatives
 - National Disaster Management Act, 2005
 - o National Policy on Disaster Management (NPDM), 2009
 - National Disaster Management Plan (NDMP)
- Disaster Resilient Infrastructure
 - o Structural and nonstructural measures in disaster resilient infrastructure
 - o Aspects in Disaster Resilient Infrastructure
 - o Coalition for Disaster Resilient Infrastructure (CDRI)
 - o NDMA Guidelines on Minimum Standards of Relief Infrastructure
- Community-Based Disaster Risk Management (CBDRM) in India
- Disability Inclusive Disaster Risk Reduction
 - \circ $\;$ United Nations Convention on the Rights of Persons with Disabilities
 - National Disaster Management Guidelines on Disability Inclusive Disaster Risk Reduction
- Disasters and Vulnerability of women
- Disasters and Animals
- National Disaster Plan for Animals

5. Natural Disasters in India

- India: Vulnerability Profile
- Earthquakes
 - Types of Earthquake
 - o Measurement of Earthquakes
 - \circ $\;$ Seismic Zones of the country $\;$
 - Impacts of earthquakes
 - o Earthquakes Management Cycle

49

- Government Efforts:
- o Current Developments
- Landslides
 - o Landslide vulnerability Zones in India
 - Causes of landslides
 - o Impact of landslides
 - Landslides Management Cycle
 - o Government Efforts to Mitigate Landslides
- Avalanche
 - Types of Avalanches
 - Features of avalanches:
 - o Causes of Avalanche
 - Avalanche Management Cycle
 - Snow and Avalanche Study Establishment (SASE)
- Glacial Lake Outburst Flood
 - o GLOF Management Cycle
 - o NDMA Guidelines on Risk Reduction
- Tsunami
 - Tsunami prone areas in India
 - Causes of tsunami
 - o Impacts of Tsunami
 - o Actions undertaken to deal with the tsunami
 - o Tsunami Management Cycle
 - o NDMA Guidelines on the management of Tsunamis
 - Current developments
 - Meteorological Disasters
 - Cyclonic Storms
 - Classification of Tropical Cyclones
 - o Distribution of Cyclones in India
 - How are Cyclones named?
 - Cyclone Mitigation as proposed by the UN-HABITAT
 - o Cyclone Management Cycle
 - Government Measures
 - o Tornadoes
 - o Thunderstorms
 - o Blizzards
 - o Hailstorms
 - o Lightning: A Disaster
 - o Government safety guidelines to reduce the lightning impact
 - \circ Flood
 - Types of Floods
 - Characteristics of flood
 - Causes of Floods
 - Flood prone areas in India
 - Consequences of floods
 - Flood Management Cycle
 - Government Efforts
 - Urban Flood:
 - o Urban Flood Management Cycle
 - Government Efforts
 - o Drought
 - o Drought Prone Area Delineation Criteria

- o Gradation of Drought Prone Areas
- Key Variables for Monitoring Drought
- Drought Declaration by IMD
- Types of Drought
- o Causes of Recurring Drought in India
- o Impacts of Drought
- Drought Management Cycle
- o Institutions for Drought Monitoring
- o NDMA Guidelines about Drought Management
- o Drought Management Manual 2016
- o Extreme Weather
- \circ Wildfires
- o Types of wildland fires
- o Forest fire distribution in india
- o Effective Forest Management
- Forest Fire Management Cycle
- Government Efforts
- o Heat Waves
- Causes of Heat Wave
- Impact of Heat Waves
- o Management Cycle of Heat Waves
- NDMA guidelines
- Heat-wave Action Plan

6. Man-Made Disasters

- Chemical Disaster
 - o State of Chemical Disaster Risk in India
 - Factors causing Chemical Disasters
 - Chemical Terrorism
 - Types of Chemical Agents
 - Laws to Protect Against Chemical Disasters in India
 - o Important Rules to prevent Chemical Disasters in India
 - o ILO Recommendations
 - Steps to avoid such disasters
 - o NDMA Guidelines for Chemical Disasters
 - Precautions to be taken during and after Accidents
 - General Precautions During Normal Time
- Nuclear Disaster
 - o Institutional Mechanism
 - Nuclear Emergency Management Cycle
 - o International Atomic Energy Agency (IAEA)
- Biological disasters
 - o Classifications of Biological Disasters
 - \circ Biowarfare
 - \circ Bioterrorism
 - \circ Bioweapon
 - \circ Biomonitoring
 - \circ $\;$ Laws related to Biological Disaster in India
 - Prevention of Biological Hazards
 - Institutional Framework
 - Operational Framework
 - o NDMA Guidelines on Management of Biological Disasters

- Desert Locusts
 - Favourable conditions for locusts attacks
 - o Control Measures
- Oil Spills
 - Consequences:
 - Cleanup of Oil Spill:
 - o National Oil Spill Disaster Contingency Plan
- Transport Accidents
 - Road Accidents Disasters:
 - Government Efforts
 - o Supreme Court directions to ensure Road Safety
 - Aviation accidents:
 - Rail Accidents:
 - Maritime Disaster:
 - o Transportation Disaster Management Cycle
- War & Armed Conflict induced disasters

7. Major Disasters

136

INTERNAL SECURITY

No.	Chapter Name	Page No.
1.	Security	140
	National Security	
	 Types of Threats 	
	 Global Challenges to Security 	
	 Non-Traditional Security Issues 	
	 Role of External State and Non-State Actors 	
	 Challenges posed by External State Actors 	
	 Challenges posed by Non-State Actors 	
	Internal Security	
	 Aspects of Internal Security 	
	 Factors of Internal Threats 	
	 Internal Security Challenges 	
	 Government Initiatives 	
	 Actors Responsible for Internal Security in India 	
	 Ministry of Home Affairs (MHA) 	
	 Assam Rifles (AF) 	
	 Border Security Force (BSF) 	
	 Central Industrial Security Force (CISF) 	
	 Central Reserve Police Force (CRPF) 	
	 Indo Tibetan Border Police (ITBP) 	
	 National Security Guard (NSG) 	
	 Sashastra Seema Bal (SSB) 	
	 National Investigating Agency (NIA) 	
2.	Indian Borders and their Management	150
	Geographical extent of India	
	Features of Indian Borders	
	Major Borders of India	
	 India-Pakistan Border 	
	 India China Border 	
	 India-Nepal Border 	
	 India-Bangladesh Border 	
	 India-Myanmar Border 	
	 India-Bhutan Border 	
	Border Management	
	 Issues Related to Border Management 	
	 Role of Technology in Border Management 	
	 Technology Deployment Challenges in Border Areas 	
	 Future Aspects 	
	Border Infrastructure	
	 Need for Border Infrastructure 	
	 Limitation in Development of Border Infrastructure 	

- Government Initiatives
- Border Area Development Programme (BADP)
 - Components of BADP
 - Policing Power to Central Armed Police Forces (CAPFs)

3. Coastal and Maritime Security

- Coastal Security
 - Significance of COastal Security for India
 - o Evolution of COastal Security Architecture
 - o Issues in Existing Architecture
 - o Ways to fill Gaps in Existing Architecture
- Maritime Security
 - Elements of Maritime Security
 - o Need for Maritime Security
 - Importance of Maritime Security
 - o Agencies and Institutions of Maritime Security

4. Terrorism

- Types of Terrorism
 - o Ideology Oriented Terrorism
 - o Ethno-Nationalist Terrorism
 - o Religious Terrorism
 - Narco-Terrorism
 - o Environmental Terrorism
 - o External State-Sponsored Terrorism
 - By Non-State Actors
- Causes of Terrorism
- Terrorism in India
 - Major Terror Attacks in India
- India's Strategy to Counter-Terrorism
 - India's Counter-Terrorism Measures
- Terror Financing
 - o Sources
 - o Government's steps to curb Terror Financing
- Government Initiatives to Curb Terrorism
 - o Legislative Measures
 - Indian Penal Code of 1860
 - Terrorist and Disruptive Activities (Prevention) Act (TADA)
 - Prevention of Terrorism Act (POTA)
 - Unlawful Activities (Prevention) Act (UAPA)
 - National Investigation Agency (NIA) (Amendment) Act, 2019
 - Institutional Initiatives
 - Anti-Terrorism Squad
 - National Intelligence Grid (NATGRID)
 - Counter Insurgency and Anti-Terrorist Guard Schools
 - o Bio-Terrorism

5. Left-wing Extremism

- Naxalbari Movement
- Evolution of LWE
- Role of State and Non-State Actors
- Current Situation
- Strategy of Naxalite Movement
 - o Recruitment of Naxals
 - o Front Organisations and Urban Presence
- Reasons for Left WIng Extremism
- Impact of LWE
- Government Initiatives

179

169

- Issues in Handling LWE
- Reasons for Extremism in Eastern India
- Reasons for Extremism in North East India
- Reasons for Extremism in South India
- Solution for Tackling Extremism

6. Insurgency in North East

- Categories of Conflicts
 - Root Cause of Insurgency
- Historical Background of Northeast
- Significance of Maintaining Peace in North East
- Formation of Rebel Groups
 - o Demands of various Extremist Outfits
- Armed Forces (Special Powers) Act (AFSPA), 1958
- Peace Accords
 - Nine Point Agreement (1947)
 - Sixteen Point Agreement (1960)
 - Shillong Accord (1975)
 - Assam Accord (1985)
 - Naga Peace Accord (2015)
- Role of Neighbours
- Government Initiatives
 - o Constitutional Provisions
 - Ministry of Development of North Eastern Region (DoNER)

186

194

198

203

• Inner Line Permit (|ILP)

7. Insurgency in J&K

- History of Kashmir
 - Kashmir on the Eve of Independence
 - Main Divison of State
 - o Accession of Jammu and Kashmir
 - o State Assembly of Jammu and Kashmir
 - o Article 370
- Proxy war and Kashmir
 - Adaptation of irregular warfare by ISI
 - Mechanism used for Proxy War in J&K
- Kashmir and Human Rights
- Issues in the News
- Government Initiatives

8. Organised Crime

- Activities under Organised Crimes
- Factors Responsible
- Causes
- Types of Organised Crimes
- Challenges
- Linkages between Organised Crime and Terrorism
- Government Initiatives

9. Radicalisation

- Factors Behind Radicalisation
- Forms of Radicalism
- Steps to Tackle Radicalism
- Recent Developments

	Digital Radicalisation	
10.	Communalism and Communal Violence	206
	Nature of the Problem	
	Constitutional and Legal Provisions	
	Factors Causing Communal Violence	
	Measures to Deal with Communal Violence	
	 Preventive Measures 	
	 Measures when an Outbreak of Violence is anticipated 	
	 Measures during Violence 	
	 Post Violence Meausres 	
	Major Communal Violence Incidents in India	
	Impact of Communal Violence	
	Government's Initiatives	
11.	Regionalism in India	213
	History of Regional Movements in India	
	Types of Regional Movements	
	o Secessionism	
	 Inter-State Dispute 	
	• Parochialism	
	 Regionalism 	
	 Reasons behind Growth of Regionalism 	
	Impact of Regionalism	
	 Regionalism Threat to National Unity and Integrity 	
	Regionalism vs. Nationalism	
	 Suggestions to Tackle Regionalism 	
12.	Cyber Security	216
	Key Terms	
	Importance of Cyberspace	
	Cybersecurity in India	
	Types of Cyber Attacks	
	Components of Cyber Security	
	Need for Cybersecurity	
	Critical Information Infrastructure (CII)	
	Cyber Terrorism	
	 Government's Initiatives to Strengthen India's Cybersecurity 	
	 Institutional Measures 	
	 Legislative Measures 	
	 Information Technology Act, 2000 	
	 National Cyber Policy, 2013 	
	 National Cubar Coourity Strategy 2020 	

- National Cyber Security Strategy, 2020
- International Initiatives for Cyber Security
 - Internet Governance Forum (IGF)
 - Internet Corporation for Assigned Names and Numbers (ICANN)
 - o International Telecommunication Union (ITU)
 - o Budapest Convention on Cybercrime
 - o Ground Zero Summit
- Challenges to Cybersecurity in India
- Data Protection
- India's Initiatives
 - Information Technology Act, 2000
 - o Personal Data Protection Bill, 2019

- Information Technology (Guidelines for Intermediaries and Digital Media Ethics Code) Rules, 2021
- 5G and Cyber Security
- Artificial Intelligence and Cyber Security

13. Media and Social Media in Internal Security

- Role of Media in India
 - Principles to be followed by the Media
 - Media asThreat to Internal Security
- Social Media
 - Types of Social Media
 - o Characteristics of Social Media
 - o Dimensions of Social Media
 - o Impact of Social Media on National Security
 - Threats by Social Media to Internal Security
 - o Other Issues Using Social Media
- Recent Internal Security Crisis due to Media/Social Media
- Government initiatives

14. Money Laundering

- Forms of Money Laundering
- Techniques used in Money Laundering
- Hawala and Money Laundering
- Impacts of Money Laundering
- Government Initiatives
 - Prevention of Money Laundering Act, 2002
 - Criminial Law Amendment Ordinance (XXXVIII of 1994)
 - Smugglers and Foreign Exchange Manipulators (Forfeiture of Property) Act, 1976
 - o Financial Intelligence Unit
 - o Enforcement Directorate
- Global Initiatives
 - o Financial Task Force
 - o International Monetary Fund
 - o Vienna Convention
 - o 1990 Council of Europe Convention
 - International Organization of Securities Commissions (IOSCO)
 - o United Nations Office on Drugs and Crime

15. Police Reforms

- Organizational Structure
- Evolution of Police
- Functions of Police
- Issues faced by Police
 - o Issues in Existing Police Functioning
- Police Reforms
 - Core Principle of Police Reforms
 - o Various Committees Established for Police Reforms
- Government Initiatives

228

237

Basics of Disaster

Crisis

- An unstable or crucial time or state of affairs in which a decisive change is impending; especially, one with the distinct possibility of a highly undesirable outcome.
- May be defined as "an emergency situation arising out of natural or human activity which poses a threat to human life and property or leads to large scale disruption of normal life".
- Crisis can be classified as follows: #
- (i) By acts of nature-

CHAPTER

- Climatic events: cyclones and storms (associated sea erosion), floods and drought
- Geological events: earthquakes, tsunamis, landslides and avalanches
- (ii) **By environmental degradation** and disturbance of the ecological balance
- (iii) By accidents which can be further classified into: industrial and nuclear mishaps and fire related accidents;
- (iv) By biological activities: public health crises, epidemics etc;
- (v) By hostile elements: war, terrorism, extremism, insurgency etc;
- (vi) By disruption/failure of major infrastructure facilities including communication systems, large-scale strikes etc; and

(vii) By large crowds getting out of control.

Hazard

- A dangerous condition or event that threatens or has the potential for causing injury to life or damage to property or the environment
- A potential source of harm.
- Substances, events, or circumstances can constitute hazards when their nature would allow them, even just theoretically, to cause damage to health, life, property, or any other interest of value.

Disaster

The United Nations Office for Disaster Risk Reduction (UNISDR) defines disaster as:

- "A serious disruption of the functioning of a community or a society involving widespread human, material, economic or environmental losses and impacts, which exceeds the ability of the affected community or society to cope using its own resources."
 - The **UNISDR** definition provides three important components of a disaster:
 - Firstly, there should be serious disruption or abnormality in life of people;
 - Secondly, the community cannot deal with the consequences on its own and;
 - Lastly, the consequences of the event must be faced by a 'community', i.e., a group of people. 0











The **Disaster Management Act of India** defines disaster as, "A catastrophe, mishap, calamity or grave occurrence in any area arising from natural or man-made causes or by accident or negligence, which results in substantial loss of life or human suffering or damage to and destruction of property or damage to, or degradation of environment and is of such a nature or magnitude as to be beyond the coping capacity of the community of the affected area.

Thus, a disaster is the result of the combination of hazard, vulnerability and insufficient capacity to reduce the potential chances of risk.

	Disaster	Hazard	
Definition Disaster is an event that occurs suddenly/ unexpectedly in most cases and disrupts the normal course of life in affected areas. It results in loss or damage to life, property or environment. This loss is beyond the coping capacity of the local affected population/society. And therefore requires external help.			
Occurrence	in overpopulated areas	places with less population	
Severity Critical consequences and more catastrophic		Severity of a hazard is low compared to a disaster-less critical consequences.	
Avoidance	Can be prevented	May be inevitable	
Similarities	Both occur unexpectedly with little or no warning, produce negative effects, and require immediate response.		

Difference between Disaster and Hazard:

Classification of Disasters

- As per origin Natural and man-made disasters
- As per impacts Minor or Major
- Natural disasters -
 - sudden ecological disruptions or threats
 - exceed the adjustment capacity of the affected community and require external assistance.
 - Natural disasters can be broadly classified into categories including
 - **geophysical** earthquakes and volcanic eruptions;
 - hydrological floods;
 - meteorological hurricanes;
 - climatological heat and cold waves and droughts; and
 - **biological** epidemics.



- **Man-made disasters** can include hazardous material spills, fires, groundwater contamination, transportation accidents, structure failures, mining accidents, explosions and acts of terrorism.
- Hazards are also distinguished on the basis of timing:
 - Slow Onset Disasters:
 - develop over a long period of time.
 - can be predicted by early warning systems.
 - Examples Climate change, global warming, droughts, desertification, Soil degradation, etc.
 - Rapid Onset Disasters:
 - appear suddenly without early warnings.
 - Examples fires, flash floods, cloudburst, volcanic eruptions, earthquakes, etc.

Vulnerability

- Means the inability (of a system or a unit) to withstand the effects of a hostile environment.
- It signifies the extent of exposure of the people to suffer damage due to hazards.
 - According to **UNISDR** Vulnerability is "a set of prevailing or consequential conditions arising from various physical, social, economic and environmental factors, which increase the susceptibility of a community to the impact of hazards".

Vulnerability = (Exposure) + (Resistance) + (Resilience)

Where, Exposure: at risk property and population;

- Resistance: Measures taken to prevent, avoid or reduce loss;
- Resilience: Ability to recover prior state or achieve desired post-disaster state.
- Factors Responsible for Increased Vulnerability
 - Natural Factors: Geo-Climatic Conditions, Topographic features
 - Human-Induced Factors: Population growth, urbanization, industrialization, non scientific development practices

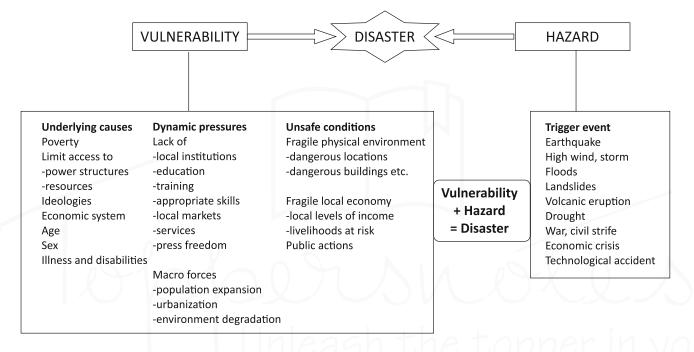
	Physical Vulnerability	Social Vulnerability	Economic Vulnerability	Environmental Vulnerability	
Meaning	Potential impact on the Physical Environment	Potential impact on society especially vulnerable sections	Potential impact on economic assets and processes		
Direct Losses	 Infrastructural damage 	 Fatalities and injuries Loss of Employment Homelessness Women, children, elderly and specially abled persons at higher risk 	 Interrupted economic activities Loss of productive human capital Economic burden of response and relief 	 Sedimentation and Pollution Destruction of ecological zones 	

Types of Vulnerability:



Indirect Losses	 deterioration of damaged infrastructure in the absence of repair and maintenance 	• Permanent	 Increased inflation, unemployment and poverty Lower investments Reduced Service sector activities Burdened Insurance sector 	 Loss of Biodiversity
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A Disaster occurs when hazards and vulnerability meet



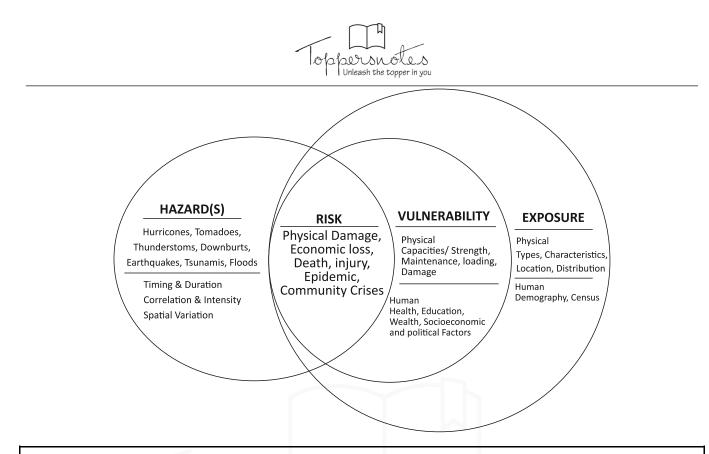
Risk

Risk is a "measure of the expected losses due to a hazard event occurring in a given area over a specific time period. Risk is a function of the probability of a particular hazardous event and the losses each would cause."



The terms "hazard" and "risk" are often used interchangeably. However, in terms of risk assessment, these are two very distinct terms.

- A hazard is an agent that can cause harm or damage to humans, property, or the environment.
- **Risk is the probability** that exposure to a hazard will lead to a negative consequence, or more simply, a hazard poses no risk if there is no exposure to that hazard.



Risk = Hazard * Vulnerability * Capacity to Cope

- The risk of a disaster increases when as the frequency or severity of hazards increases, people's vulnerability increases, and people's capacity to cope decreases.
- Here **Capacity to cope** means ability of people, organizations and systems, to use available skills and resources, to manage adverse conditions, risk or disasters.

Global Climate Risk Index, 2021

- Released annually by Germanwatch
- Analyses the extent of impacts of weather-related loss events (storms, floods, heat waves etc.).
- Quantitative Analysis in terms of fatalities and impact of extreme weather events
- Aims at contextualising ongoing climate policy debates, especially the International climate negotiations
- Four Indicators: Death toll, deaths per 100000 inhabitants, absolute losses in PPP and losses per GDP unit

Highlights of the Report:

- Most Affected Countries in 2019: Mozambique, Zimbabwe and the Bahamas
- Most affected countries between 2000 and 2019: Puerto Rico, Myanmar and Haiti
- Loss between 2000 and 2019: 11000 extreme weather events occurred across globe; 475000 people lost their lives and economic loss: around US\$2.56 trillion (in purchasing power parties)
- **Storms and cyclones** were one of the major causes of damages in 2019. Of the ten most affected countries, six were hit by tropical cyclones
- Climate change and extreme weather events cause the most distress to the countries which are still developing and have a lower coping capacity. Eight out of the ten most affected belong to the low to lower-middle-income category



India's Status on the Report:

- India ranked 7th with a CRI score of 16.67.
- In 2019, the **extended period of monsoon** resulted into floods leading to death: 1800 people across 14 states; migration: 1.8 million people; economic loss: US\$10 billion
- **Eight tropical cyclones** hit the country in 2019; **worst:** *"Cyclone Fani"* which affected 28 million people, economic losses of US\$8.1 billion

Global Risk Report, 2021

- Released by World Economic Forum (WEF)
- Aim: To highlight the risks and consequences of widening inequalities and increasing societal fragmentation, due to the COVID-19 pandemic, in 2021 and over the next decade.

Key Highlights of the Report:

- Impact of Covid-19: huge immediate human and economic cost; increasing global poverty and inequality; reduced social cohesion and global cooperation
- Climate concerns: The report has described these threats as an existential threat to humanity.

Top Risks	Top Risks
by likelihood	by impact
 Extreme weather Climate action failure Human environmental diagram Infectious disease Biodiversity loss Digital power concentration Digital inequality Interstate relations fracture Cybersecurity failure Livelihood crises 	 Infectious disease Climate action failure Weapons of mass destruction Biodiversity loss Natural resource crises Human environmental damage Livelihood crises Extreme weather Debt Crises IT infrastructure breakdown

- Widening digital gaps: Accelerated Digitalization has resulted in widening the digital gap between individuals and across countries and aggravating existing inequalities, polarization, and regulatory uncertainties.
- Intensifying pressures on businesses: Businesses under increasing pressures from inwardlooking national agendas, greater market concentration, and popular scrutiny and volatility.

Recommendations:

- Formulating analytical frameworks that take a holistic and systems-based view of risk impacts.
- Investing in high-profile risk champions to encourage national leadership and international cooperation.
- Improving risk communications and combating misinformation.
- Exploring new forms of public-private partnership on risk preparedness.



Disaster Management

Disaster Management

is defined as an integrated process of planning, organizing, coordinating, and implementing measures that are necessary for-

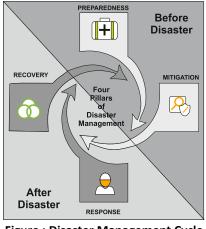
- 1. Preventing occurrence of any disaster
- 2. Reducing the risk of any disaster or its consequences
- 3. Readiness to face any disaster
- 4. Promptness while dealing with a disaster
- 5. Assessing the severity of any disaster
- 6. Rescue and relief measures adopted
- 7. Rehabilitation and Reconstruction of affected population and infrastructure

Need for Disaster Management

- As per the Institute for Economics and Peace between 1900 and 2019 the **number of disasters increased** from 39 incidents in 1960 to 396 in 2019.
- **Cost of addressing damage** caused by natural disasters **has risen** from US\$50 billion per year in the 1980s to US\$ 200 billion per year in the last decade.
- As per World Meteorological Organization (WMO) weather, climate or water hazards have occurred every day on average over the past 50 years killing 115 people and causing US\$ 202 million in losses daily.
- **Poor bear the brunt:** According to the **World Bank's** <u>Disaster risk management report</u>, more than 95% of all deaths caused by hazards and losses due to natural hazards are 20 times greater (as a percentage of GDP) in developing countries than in industrialized countries.

Disaster Management Life-Cycle

The comprehensive approach to disaster management comprises prevention, preparedness, mitigation, response and recovery to ensure a balance between the reduction of risk and the enhancement of community resilience, while ensuring effective response and recovery capabilities.







	Prevention	Preparedness	Mitigation	Response	Recovery
Objective	 Ensure that human action or natural phenomena do not result in disaster or emergency Reduce -avert- avoid the risk by getting rid of the hazard or vulnerability 	mobilization of personnel, funds, equipments, and supplies within a safe environment for effective relief	 Ensure long term measures for reducing or eliminating risk of a disaster. 	• Set of activities implemented after the impact of a disaster in order to assess the needs, reduce the suffering, limit the spread and the consequences of the disaster, open the way to rehabilitation.	 Restore and improve, where appropriate, facilities, livelihoods and living conditions of disaster affected communities to pre-disaster levels.
Activities	 Hazard Identification Vulnerability Assessment Capacity building of community and implementing agencies Early Warning (EW) that reach and are accessible to all Public awareness Frame inclusive disaster risk management act and policy 	 Prepare database related to basic common services Ensure effective Contingency Planning including inter alia, availability of food reserve, emergency reserve fund, seed reserve, health facilities, warning systems, logistical infrastructure, relief manual, and shelves of projects. 	 based on past experiences and knowledge Mobilization of the community along with other actors like NGOs, civil society, government organizations, etc 		 assessment; Integration of needs of vulnerable sections into recovery; Restore health and other social services Reconstruction of destroyed and damaged housing; restoration of infrastructure, water, sanitation and communication

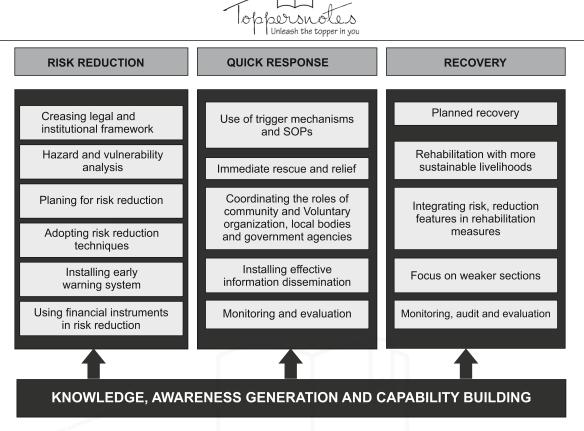


Figure : Elements of Crisis Management

Role of different actors in Disaster Management

Community

• An approach to **building the capacity of communities** to assess their vulnerability to hazards and develop strategies and resources necessary to prevent and/or mitigate the impact of identified hazards as well as respond, rehabilitate, and reconstruct following its onset.



- a **bottom-up approach**
- Empowers the community to be proactive in disaster management and develop strategies
- The Great Hanshin Awaji Earthquake of 1995 hit the city of Kobe and other parts of Hyogo prefecture in Japan causing serious loss of life and property. 85 percent of the people were rescued by the community efforts.
- Elements of community involvement: partnership, participation, empowerment and ownership by the local people
- Community can
 - Raise **public awareness** about disasters.
 - Coordinate disaster management and development activities.
 - Community capacity building at the social, economic and environmental levels.
 - Educating people on how to mitigate the consequences of disasters during relief, recovery and reduction preventive strategies periods.
 - **Providing psychological support** e.g. counseling for disaster survivors.
 - Tracking people down for **family reunions** after disasters.
 - Utilizing interpersonal communication for disseminating warning signals.
 - Familiar with the local logistics, resource and coordination plans.
 - Promoting the **needs of marginalized citizens** who are displaced or who have returned but are living in substandard conditions.



World Disaster Report 2004

• Had 'Building Community Resilience' as its central theme.

Recommendations:

- **Systematic assessment is badly needed** to enable people to cope with, recover from and adapt to risks and adversities at household and community level
- **Strengthening social capital** should be the primary objective in relief, recovery or risk reduction; rather than a byproduct.
- **People-centred approaches** to development
- New **institutional strategies and cross-sectoral coalitions** to boost the resilience of local livelihoods in the face of multi-dimensional risks.
- Good governance is essential for communities to thrive.

Steps involved in CBDRM

- 1. Community Preparedness- involvement of the community with their traditional coping mechanisms to reduce their vulnerabilities with available resources which lead to multi-pronged development interventions and to a self-reliant disaster-proof community. Following steps can be undertaken-
 - **Community-Based Disaster Preparedness Plans (CBDP)** can be prepared where the community decides activities to prevent socio-economic losses during a disaster.
 - Deliberation of responsibilities amongst the members of the community on receiving a warning.
 - **Proper training** would be provided.
 - A well acquainted community for preventive and preparedness measures will substantially reduce the damage caused by disasters.
- 2. Community Empowerment- Community capacity building where goals and strategies, resources are decided and monitored by the community itself. Community empowerment demands their participation in risk assessment, mitigation planning, capacity building, participation in implementation, and development of a system for monitoring the disaster risk.
- **3.** Time and resource budgeting- Resource Inventory needs to be prepared to analyze the local resources available within the community. A well-framed timeline needs to adhere to achieving the desired results.
- 4. Convergence- Convergence of Government schemes and programs implemented at the national and state level empower communities. Standard forums of convergence need to be formally created and must have common points like community mobilization and awareness generation and must devise locally and culturally appropriate participation methodologies.
- 5. Gender-sensitive CBDRM- Societies where the socioeconomic status of women is low, natural disasters kill more women than men and also at a younger age than men. The reason for this lies in the fact that women, in general, have unequal access to opportunities and unequal exposure to risks, making them more vulnerable to natural disasters. Several steps can be undertaken in this regard-
 - Gender-inclusive elements need to be included such as gender-inclusive risk assessment and vulnerability and/or capacity analysis and targets for women's involvement in developing risk and hazard maps.
 - Ensure 40% of women's participation in local disaster risk management committees
 - Support skill-building on coping strategies that would facilitate women and girls in disaster settings.
 - A gender-sensitive early warning system using communication channels that are easily understood, used, and accessible to both men and women.
 - Regular **preparedness drills** involving both women and men are to be conducted.



- Ensuring that women and girls have relevant documents like identity cards and bank accounts to access disaster response support.
- Support women's organizations to organize microinsurance policies to allow community women to protect their tools and sources of livelihood.
- 6. Inclusive approach- The special needs of physically and mentally challenged and socially disadvantaged groups need focused attention particularly in the aftermath of a disaster situation.

Media

Pre-disaster

- Can influence the government to prioritize Disaster Risk Issues.
- It can **help disaster mitigation experts** create early warning systems. Emergency alerts using TV, radio, cable services across the country can be very effective.



- To educate the community in recognising symptoms and reporting them early if found.
- **Ensuring cooperation** of the community in risk reduction by forewarning the people about the consequences of their dangerous actions and operations.
- **#** During disaster
- Broadcast real-time information both for affected areas and interested people;
- Receive real-time data from affected areas;
- **Mobilize and coordinate** immediate relief efforts; **assist the authorities**, voluntary organizations and volunteers **in reaching the affected** with assistance and relief.
 - During the **Hudhud cyclone** that struck Visakhapatnam, PWD officials created a **WhatsApp group** that **acted as the main tool of communication** for sharing information.
- **Cautioning the affected** or to be affected people about the Dos and Don'ts, of scotching rumours and preventing panic and confusion.
 - For example, many individuals and organizations used Twitter in 2015 to convey critical information (helpline phone numbers, train timetables, relief counts, weather forecasts, and so on) regarding the Chennai floods.
- Identifying the needy spots and focusing attention on them, giving details on impassable roads and downed utility lines.
- Communicating the information in advance to take the necessary steps to minimize the losses of lives and property.
- It provides the outside world with a glimpse of what that affected community is dealing with.

Post-disaster

Collection of material resources and the enlisting of man-power by appealing to the people to come forward to render help.

- Optimize recovery activities.
- Ensure effective and targeted delivery of aids, identification, fundraising, etc.
- Helping the affected in **establishing contacts** with their closed ones
- Keeping a watch and report on some anti-social elements who try to take advantage of such situations



Negative Effects of Media

- The media may exaggerate some elements of the disaster and create unnecessary panic.
- **Biased coverage** for the purposes of sensationalism by choosing to capture only small incidents of devastation **leads to misreporting**.
- Can create tremendous "congestion" in the affected area.
- Live coverage of critical operations can **disrupt the counter-terrorism strategy** of the forces, as was observed in Mumbai 26/11 attacks.

Private Sector

- Intersectoral collaboration is part of the Sendai framework for Disaster Risk Reduction 2015–2030
- Framework advocates that the government's responsibility to assume the leadership, regulation and coordination role while the public and private sectors and civil society should collaborate and create opportunities for collaboration, and integrate disaster risks into businesses' management practices
- Businesses may help in creating value in innovative social investments in the community.
- Public-private partnership increases the effectiveness and efficiency of disaster management.
- Provide immunity to governments against the financial shocks due to disasters
- Ensure Good Governance by improved observance and transparency, better results with emphasis on planning and accountability during crisis.

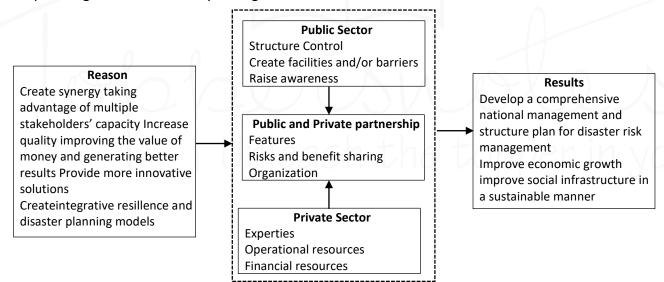


Figure : Public-Private Partnership in Disaster Management

Challenges in PPP in Disaster Management

Challenges	Solutions
Lack of mutla	To specify the necessities as soon as participation channels are prede-fined so that
understanding	expectations are met when and where needed.
Lack of transparency	To agree on communication strategies to avoid conficting messages that may
and responsibility	compromise the partnership validity.
Commitment level	To develop engagement rules that define needs in advance and that can be fulfilled by the
	alliance, together with protocols and guidelines to reach agreement on service level and
	clarify expectations of different levels and stages.
Role and	To determine areaas to improve skills and allow each party to focus on areasa where
Responsibilities	they can best contribute.
Relations	To develop partnership in non-emergency period. Building relationship and getting
management	to know each other requires significant investment from both sides.



Role of Technology in Disaster Management

Disaster management requires innovative thinking and fundamental changes like adoption of new technologies, methods, procedures, etc. for better prediction of such hazards. For example, "SATARK" (System for Assessing, Tracking, and Alerting Disaster Risk Information based on Dynamic Risk Knowledge), TNSMART, Early Warning Dissemination System, etc.

How technologies are improving disaster Management





Risk analysis Process analysis and target

- concepts:Analysis of logistical processes (at ports and airports with
- "Business model & Notation") • Identifying weaknesses in technologies, such as limited access and open data protection issues.
- quality analysis of logistical instruments for itinerary planing, warchousing forecasting. etc.

Preparedness Strategic structure of ability to

- perform:Information platforms such as the
- logistic cluster Satellite system such as GPS and Galileo for track and trace and geolocation.
- broadband networks for mobile communications and the internet for replacible most of supplies
- for replenishment of supplies • Standard such as those of UN
- Global Pulse to gather Big Data. • Disaster early warning systems for tsunamis earthquakes with
- care zones Simulations and map exercises to
- train humanitarian logisticians

Early Warning Use to technologies for logistic

relevant prognoses no. • tsunamis, earthquakes, floods,

- storms (short-notice alerts, setting up of coverage zones) • droughts and hunger, such as through El Nino or in the African Sahel Zone (advance stocking of warehouses)
- Flows of refugees owing to crises & wars for example from syria (dimensioning of refugee camps)

Reconstruction and rehabilitation

Reconstruction of technologies and logistics.

- reconstruction of destroyed technologies, masts, transmitters, distributors, sensors, computers,
- monitors (including energy supply) • establishing and maintaining
- technology in refugee camps.
- establishing technology to strengthen economic and social system (in emerging economies
- and developing countries)

 30 printout of surgical instruments





- locating, tracking transmissions, sensor measurements (via SMS, GPS, drones, Big Data)
- IT-supported employment of logistical planning systems such as itinerary planning and location
- planning. • information and coordination via
- the logistics cluster. • eCash & eVoucher payment and
- Using enterprise resource planing
- Using enterprise resource planing or supply chain management systems, helios

Figure : World Risk Report 2016 Report

Important Technologies in the field of Disaster Management and their usage

Aerial Robotics

- Helps organizations **effective mapping**, analyze damage in real-time, and ensure faster, cheaper and efficient delivery of services even to inaccessible places
- With infrared cameras and advanced listening systems help in rescue missions
- Provide access to locations that would otherwise be inaccessible.
- For example, **Drones** were used to find missing individuals and monitor the terrain during the **Uttarakhand floods of 2013**, providing authorities with vital updated information.
- potential to change humanitarian relief.

Modern Cameras

- High-definition cameras can help in real time monitoring of natural disasters
- Can provide a moving alternate to satellite imagery
- UAVs mounted with cameras can be directed flexibly with a high spatial and temporal resolution.
- Rapid-deployment cameras can quickly track changing weather systems.
- High resolution camera helps in mapping the terrain crucial for efficient disaster relief efforts
- Cameras placed at a strategic point **enable professionals to find potential danger points** before they become a serious problem during the rescue efforts.
- Infrared and night vision enabled cameras help on locating victims
- Deploying cameras enables responders to find the easiest and safest path to victims
- Gives **clearer and more focused views** which makes the rescue teams well verse with location before they move in.
- Data and images can be collected from areas that are otherwise inaccessible, allowing for greater information flow throughout the relief center crucial for rescue efforts.
- Monitor relief efforts and allow timely action whenever required.
- Help in Efficient Planning

Modern Communication

- Geographic Information System (GIS): Help planners with quality assessments and direct development activities, selection of mitigation measures and implementation of disaster preparedness and response plans.
- **Remote sensing:** Aid in the identification of hazardous locations, the **real-time monitoring** of the planet's changes, and the early detection of numerous imminent disasters.
- Satellite communication: Provides an effective communication channel in all weather and situations thus, ensures efficient management and mitigation

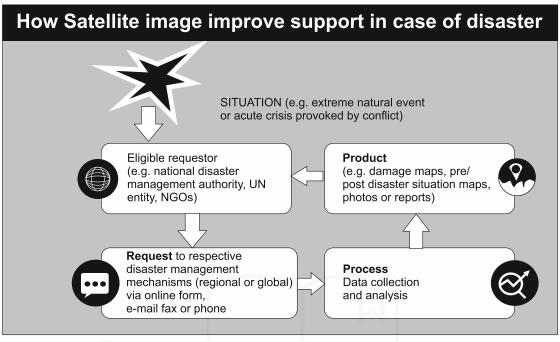








Satellites for Disaster Management Applications



A. International Efforts

- International Charter "Space and Major Disasters" is a venture between 17 space agencies to provide free satellite data to those affected by disasters
- UN-SPIDER facilitates the use of space-based technologies for disaster management and emergency response.
- UNITAR/UNOSAT (Geneva) provide United Nations funds, satellite analysis, training and capacity building
- Sentinel Asia is a regional collaboration for satellite based emergency response in Asia Pacific.
- Currently, the U.S. is putting up its third-generation advanced fleet of Tracking & Data Relay Satellites (TDRS).
- Russia has its Satellite Data Relay Network.
- Europe is building its own European Data Relay System.
- China is into its second generation Tianlian II series.
- Canada has Satellite RADARSAT-2 and RADARSAT Constellation Mission in place for efficient disaster management

B. South Asia Satellite (SAS or GSAT-9)

- A geosynchronous communications and meteorology satellite launched by India in 2017
- **Application:** reliable weather forecasting, efficient natural resource mapping, capacity building by providing e-governance, telemedicine, e-education and e-banking services, better connectivity and communication, disaster information transfer between member countries.
- C. Indian Efforts: Gagan Enabled Mariner's Instrument for Navigation and Information (GEMINI) device
 - Launched by: Union Minister of Earth Sciences
 - Salient Features:
 - o A portable receiver linked to ISRO satellites
 - Can send signals up to 300 nautical miles